

## Message Text

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ACTION IO-13

INFO OCT-01 AF-08 EUR-12 ISO-00 IOE-00 CIAE-00 DODE-00  
PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 USIA-06 COME-00 EB-07 LAB-04 SIL-01 OMB-01  
/092 W

-----121648Z 019491 /44

P R 121512Z JAN 77  
FM AMEMBASSY LUSAKA  
TO AMEMBASSY PARIS PRIORITY  
SECSTATE WASHDC PRIORITY 4784  
INFO USMISSION GENEVA PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY BONN  
AMEMBASSY ROME  
AMEMBASSY OTTAWA  
USMISSION USUN

C O N F I D E N T I A L LUSAKA 0082

FROM HOROWITZ

E.O. 11652: GDS  
TAGS: PLAB, ILO, FR, UK, IT  
SUBJ: HOROWITZ VISIT TO PARIS ON ILO MATTERS  
REF: (A) PARIS 00829, (B) PARIS 00969

1. HOROWITZ APPRECIATES REPORTING IN REFTELS. FOLLOWING  
IS OFFERED AS CLARIFICATION AND AMPLIFICATION OF A FEW  
POINTS IN REFTEL A.

2. THE ISSUE OF POSTPONEMENT OF THE WORKING PARTY ON  
STRUCTURE SCHEDULED GENEVA BEGINNING FEB 7 RECEIVED  
CONSIDERABLE ATTENTION. VONTEJOL IN JAN 6 LUNCH MEETING  
HAD EXPRESSED STRONG VIEW OF DESIRABILITY OF POSTPONEMENT  
TO ALLOW MORE TIME FOR CONSULTATIONS. ALTHOUGH FORWARD  
HAD NOT DISSENTED FROM AGO'S REJECTION OF POSTPONEMENT  
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IN JOINT JAN 6 MEETING, IN PRIVATE MEETING WITH HOROWITZ  
ON MORNING OF JAN 7 FORWARD SAID HE HAD FAVORED  
POSTPONEMENT BUT HAD DROPPED MATTER WHEN HE RECEIVED  
REPORT FROM GENEVA THAT NINE THOUGHT IT NOT TECHNICALLY  
POSSIBLE. KNOWING THAT HOROWITZ WAS HAVING LUNCH THAT  
DAY WITH BLANCHARD, FORWARD ASKED WHETHER CLARIFICATION  
COULD BE OBTAINED CONCERNING THE TECHNICAL QUESTION AND

THAT IF NO TECHNICAL QUESTION EXISTED, HE WAS PREPARED TO PRESS FOR POSTPONEMENT ON HIS COLLEAGUES IN THE NINE. BLANCHARD AT LUNCH SAID NO TECHNICAL PROBLEM EXISTED WITH RESPECT TO POSTPONEMENT THOUGH HE URGED THAT REQUEST BE MADE VERY SOON IF IT WAS TO BE MADE AT ALL (THIS INFORMATION PRESUMABLY ALREADY CONVEYED TO FORWARD THROUGH AMEMBASSY LABOR ATTACHE AND HIS BRITISH COLLEAGUE AS FORWARD HAD REQUESTED). IN LAST MEETING WITH VONTEJOL JAN 7, HOROWITZ CONVEYED FORWARD'S INTEREST IN POSTPONEMENT QUESTION URGING THAT VONTEJOL FOLLOW UP WITH FORWARD. THE SUBJECT OF POSTPONEMENT PRESUMABLY WILL COME UP AT MEETING OF THE NINE IN GENEVA SCHEDULED FOR JAN 12.

3. IN LAST MEETING WITH VONTEJOL, HOROWITZ REFERRED TO ST. LEGIER REFERENCE TO CONSULTATION WITH GERMANS TO ENSURE THEIR SUPPORT FOR COMMON POSITION OF U.S. AND FRANCE ON STRUCTURE, URGING THAT VONTEJOL MIGHT WISH TO FOLLOW UP WITH ST. LEGIER ON THIS SUBJECT.

4. DURING JANUARY 6 BLANCHARD LUNCH, BLANCHARD EXPRESSED SURPRISE THAT BRITISH WOULD SUPPORT AGO STRUCTURE PROPOSAL AND CHARACTERIZED AGO'S INITIATIVES AND REACTIONS AS SOMEWHAT HYSTERICAL. BLANCHARD AGREED THAT ONE COULD NOT AUTOMATICALLY ASSUME THAT A CRISIS WOULD ARISE FROM AN IMPASSE NOR COULD HE UNDERSTAND WHY SOME OF THE INDUSTRIAL COUNTRIES FELT COMPELLED TO COME FORWARD WITH COMPROMISE INITIATIVES. ON THE MIDDLE EAST ISSUE, THE SUBJECT WHICH BLANCHARD SAID HE EXPECTED TO BE RAISED BY THE ARAB REPRESENTATIVES WHO WERE PLANNING TO CALL UPON HIM, WAS CONFIDENTIAL

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A REQUEST FROM THEM THAT HE WITHDRAW THE PAPER HE HAD PRESENTED TO THE NOVEMBER GOVERNING BODY (AND NOT ANY QUESTION OF POSTPONEMENT). BLANCHARD AGREED THAT HIS PAPER WAS NOW A GOVERNING BODY PAPER AND THAT HE COULD UNDER ANY CIRCUMSTANCES NOT AGREE AS HE DOES NOT HAVE THE POWER TO WITHDRAW IT. HE PLANS TO URGE THAT THE ARAB COUNTRIES INVOKE EXISTING INVESTIGATIVE MACHINERY AND DISPOSE OF THE RESOLUTION.

5. DURING MEETING REFTTEL (A), PARA 3(C), AGO CONTRADICTED WHAT HE HAD PRIVATELY TOLD QUACKENBUSH IN GENEVA DURING NOVEMBER WORKING PARTY MEETING. HE HAD CLAIMED THAT AS WESTERN POSITIONS IN ANY EVENT HAD NO CHANCE OF WINNING MAJORITY IN GOVERNING BODY AS NOW CONSTITUTED, THE FACT THAT HIS PROPOSAL WOULD WEIGHT VOTING FURTHER AGAINST WEST DID NOT MATTER. AT PARIS MEETING, IN RESPONSE TO HOROWITZ POSITION AGAINST CHANGE AMONG OTHER REASONS BECAUSE CURRENT COMPOSITION ALREADY DELICATE BALANCE WITH FIGHTING CHANCE TO PREVAIL ON ISSUES COMING TO VOTE, AGO

AGREED ON ASSESSMENT OF CURRENT BALANCE BUT ARGUED THAT HIS ENLARGEMENT PROPOSAL WOULD RESULT IN NO WORSENING OF BALANCE.

6. IN JAN 7 MEETING WITH ZAIRE AMBASSADOR (HIS NAME IS BOKONGA), IN ADDITION TO UNDERTAKING NOTIFICATIONS TO OFFICIALS IN KINSHASA, HE EXPRESSED AGREEMENT WITH THE U.S. COMPLAINTS ABOUT TRENDS IN THE ILO AND EXPRESSED THE EXPECTATION THAT SIMILAR RESPONSES WOULD BE FORTHCOMING IN KINSHASA.

7. AS CANADA PLAYS IMPORTANT ROLE ON STRUCTURE MATTERS, REQUEST DEPARTMENT CONSIDER REPEATING REFTELS TO OTTAWA.  
LOW

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## Message Attributes

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**Executive Order:** GS  
**Errors:** N/A  
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**TAGS:** ELAB, FR, UK, IT, ILO, (HOROWITZ, DANIEL L), (VONTEJOL), (BLANCHARD)  
**To:** PARIS STATE  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009